

Message Text

SECRET

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00
USIE-00 ERDA-05 CIAE-00 H-01 INR-07 IO-13 L-03
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USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

S E C R E T NATO 06578

E.O.11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR: DRAFT GUIDANCE ON DATA EXCHANGE

REF: NATO 6548 (DTG 071603Z JUL 77)

1. WE DESCRIBED IN SEPTTEL EARLIER TODAY FRG REP CITRON'S
ACCOUNT OF THE FRG MISDGIVINGS RE CERTAIN ASPECTS OF THE DRAFT
GUIDANCE ON DATA EXCHANGE (TEXT IN REFTTEL).

2. CITRON HAS NOW INFORMED US THAT FRG MUST REQUEST CER-
TAIN CHANGES IN THE TEXT WHICH EMERGED FROM JULY 7 SPC
MEETING. HE SAID THE SECOND SENTENCE IN PARA 1 SHOULD END
WITH "GROUND FORCE MANPOWER," DELETING "AS A FIRST STEP AND
AIR FORCE MANPOWER AS A SECOND STEP." THUS PARA 1 WOULD
DEAL WITH GROUND MANPOWER, AND PARA 2 WOULD DEAL WITH AIR
MANPOWER. IF IT WOULD HELP, THE PARAGRAPH NUMBER "ONE"
COULD BE MOVED DOWN TO "BOTH SIDES..." TO MAKE CLEARER

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THAT PARA 2 ON AIR MANPOWER WAS PART OF THE INITIAL PRE-
SENTATION TO THE EAST, ALTHOUGH THIS SHOULD BE CLEAR ALREADY.
BONN COULD NOT ACCEPT EITHER THE INTERNATIONAL STAFF PHRASE
"GROUND FORCE MANPOWER AS A FIRST STEP AND AIR FORCE MAN-
POWER AS A SECOND STEP," OR THE PHRASE CITRON PROPOSED AT
JULY 7 SPC MEETING "FIRTST, GROUND FORCE MANPOWER AND AS A
SECOND STEP AIR FORCE MANPOWER." CITRON EXPLAINED THAT HE

HAD "MADE A MISTAKE" IN PROPOSING THE LATTER PHRASE AT JULY 7 SPEC MEETING, SINCE HE HAD NOT FULLY CLEARED IT IN BONN.

3. WE EXPRESSED MISGIVINGS ABOUT DELETING REFERENCE TO AIR MANPOWER FROM PARA 1, SINCE THIS WOULD MEAN THAT "PROGRESSIVE" WOULD NOW APPLY ONLY TO ELEMENTS ON GROUND MANPOWER IN PARA 1, AND WOULD NO LONGER SPECIFICALLY REFER TO A TWO-STEP (GROUND/AIR) APPROACH. WE INQUIRED IF "PROGRESSIVE COULD BE DELETED". CITRON REPLIED THAT GENSCHER HAD WANTED TO SEE GROUND FORCE MANPOWER DATA EXCHANGED IN STEPS, AND MUCH OF THIS WISH OF THE MINISTERS HAD NOW BEEN SCRAPPED. CITRON INFORMED US THAT FRG CAN ACCEPT THE FOOTNOTE TO "PARALLEL" IN PARA 1 C OF THE TEXT, WHICH MAKES CLEAR THAT IF THE EAST INSISTS WESTERN DATA IN A, B, AND C SHOULD BE TABLED AT THE SAME TIME, BUT IN SEPARATE PAPERS. HE SAID THAT THIS SHOULD COMPENSATE FOR THE CHANGE BONN WANTS IN THE SECOND SENTENCE OF PARA 1.

4. CITRON SAID FRG CAN ACCEPT THE NEW US PARA 2 ON AIR MANPOWER IF "THEY WILL" IS CHANGED TO "THEY ARE WILLING TO" EXCHANGE DATA ON AIR MANPOWER, ETC., AND WITH THE FOLLOWING FOOTNOTE: "IF NECESSARY, IT SHOULD BE MADE CLEAR TO THE EAST THAT THE SEPARATE EXCHANGE OF DATA ON AIR MANPOWER DOES NOT MODIFY THE ALLIED POSITION ON THE COMBINED COLLECTIVE CEILING NOR THEIR OPPOSITION TO AIR MANPOWER REDUCTIONS."

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5. CITRON SAID THAT HE UNDERSTOOD THAT US FLEXIBILITY ON THE FRG PROPOSED CHANGES WOULD FACILITATE FRG AGREEMENT TO REFER TO "MULTILATERAL HEADQUARTERS" RATHER THAN "INTERNATIONAL ALLIANCE HEADQUARTERS" IN THE GUIDANCE. HE HAD NO NEWS ON WHETHER FRG CAN SUPPORT THE MAJORITY VIEW OF TREATING INDEPENDENT DIVISIONS IN PARA 1 D WITH OTHER DIVISIONS, BUT DID NOT THINK THIS WOULD BE A PROBLEM.

6. COMMENT: WE RECOMMEND ACCEPTANCE OF THESE FRG CHANGES. ALTHOUGH THE PRESENT REFERENCE TO AIR MANPOWER IN PARA 1 IS HIGHLY DESIRABLE, ITS DELETION IS COMPENSATED FOR BY FRG ACCEPTANCE OF THE FOOTNOTE TO "PARALLEL", AND BY FRG ACCEPTANCE OF THE US PARA 2 ON AIR MANPOWER. WE ASSUME THE FRG AMENDMENT AND FOOTNOTE TO PARA 2 WILL BE FULLY ACCEPTABLE. WE TOLD CITRON WE WOULD TRY TO GET HIM AN ANSWER BY OPENING OF BUSINESS ON MONDAY.

7. ACTION REQUESTED: WASHINGTON GUIDANCE ON THE FRG PROPOSED CHANGES IN THE DRAFT GUIDANCE. STREATOR#

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NNN

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